# EDUCATION, PARTICIPATION, AND THE REVIVAL OF U.S. ECONOMIC GROWTH

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# EDUCATION, SKILLS, AND TECHNICAL CHANGE: IMPLICATIONS FOR FUTURE U.S. GDP GROWTH

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# Introduction

Labor quality growth captures the upgrading of the labor force through higher educational attainment and greater experience. While much attention has been devoted to the aging of the labor force and the ongoing retirement of the baby boomers, the looming plateau in average educational attainment has been overlooked. Levels of educational attainment of people entering the labor force will remain high, but these levels will no longer continue to rise. Growing average educational attainment will gradually disappear as a source of U.S. economic growth.

We define the employment participation rate for males and females of each age category as the number employed as a proportion of the population. We find that participation rates for each age-sex category increase with educational attainment. The investment boom of 1995-2000 drew many younger and less educated workers into employment. After attaining a peak in 2000, the participation rates for these workers declined during the recovery of 2000-2007 and dropped further during the Great Recession of 2007-2009.

Are the lower participation rates of the less educated workers a "new normal" that will persist for some time? Or, will the continuing economic recovery enable these workers to resume the higher rates of participation that preceded the Great Recession? The answers to these questions

<sup>&</sup>lt;sup>1</sup>The views expressed in this paper are solely those of the authors and not necessarily those of the U.S. Bureau of Economic Analysis or the U.S. Department of Commerce.

are critical to the future growth of the U. S. economy. We develop alternative projections of agespecific participation rates for each educational group in order to assess the recovery of employment participation as a potential source for a revival in U.S. economic growth.

In order to assess the prospects for U.S. economic growth in greater detail, we present a new data set on the growth of U.S. output and productivity by industry for the post-war period 1947-2014. This includes outputs for the 65 industries represented in the U.S. National Income and Product Accounts (NIPAs), as well as inputs of capital (K), labor (L), energy (E), materials (M), and services (S), resulting in the acronym KLEMS for these inputs. The key indicator of innovation is productivity growth, where productivity is the ratio of output to input for each industry.

Construction of our new data set has been greatly facilitated by the progress of the Bureau of Economic Analysis in developing a system of industry accounts within the framework of the U.S. national accounts. This effort has successfully integrated three separate industry programs – benchmark input-output tables released every five years, annual input-output tables, and annual estimates of gross domestic product by industry. BEA's system of industry accounts is described by Nicole M. Mayerhauser and Erich H. Strassner (2010).

We build on the work of Jorgenson, Ho, and Kevin J. Stiroh (2005), who presented a data set for outputs, inputs, and productivity at the industry level for the U.S. economy for the period 1977-2000. Our new data for the earlier period 1947-1977 capture the dramatic post-war recovery of U.S. economic growth that ended with the energy crisis of 1973. The new data for the recent period 2000-2014 highlight the slowdown in productivity growth, the drop in investment during the Great Recession of 2007-2009, and the slow recovery.

Paul Schreyer's OECD (2001) manual, *Measuring Productivity*, established international standards for economy-wide and industry-level productivity measurement. These standards are based on the prototype production account for the U.S. presented by Jorgenson, Frank M. Gollop,

and Barbara M. Fraumeni (1987) in their book, *Productivity and U.S. Economic Growth*. Our new data set is consistent with the OECD standards.

Our data set represents a prototype production account within the framework of the U.S. national accounts. This production account combines the newly available estimates from the BEA industry accounts for output and intermediate input with the results of research on capital and labor services by Jorgenson, Ho, and Samuels (2016). We aggregate industries by means of the production possibility frontier employed by Jorgenson, Ho, and Stiroh (2005) and Jorgenson and Schreyer (2013). This links industry-level data to the economy-wide data reported by Michael Harper, Brent R. Moulton, Steven Rosenthal, and David B. Wasshausen (2009).<sup>2</sup>

In the next section of the paper we analyze the sources of postwar U.S. economic growth. We divide the postwar period into three broad sub-periods: the Postwar Recovery, 1947-1973, the Long Slump following the 1973 energy crisis, 1973-1995, and the recent period of Growth and Recession, 1995-2014. We focus more narrowly on the period of Growth and Recession by considering the Investment Boom, 1995-2000, the Jobless Recovery, 2000-2007, and the Great Recession, 2007-2014.

We show that around eighty percent of U.S. economic growth since 1947 reflects the impact of the expansion and upgrading of the labor force and investment in plant, equipment and software. Contrary to the well-known views of Robert M. Solow (1957) and Simon Kuznets (1971), innovation accounts for a relatively modest twenty percent. This is the most important empirical finding from the extensive recent research on productivity summarized by Jorgenson (2009).

The predominant role of investment and expansion of the labor force in U.S. economic growth is crucial to the formulation of economic policy. During the prolonged recovery from the

<sup>&</sup>lt;sup>2</sup> The most recent data set is available at: <u>http://www.bea.gov/national/integrated\_prod.htm.</u> Our data for individual industries could also be linked to firm-level data employed in the micro-economic research reviewed by Chad Syverson (2011).

Great Recession of 2007-2009, U.S. economic policy should focus on reviving investment and reestablishing the pre-recession participation rates of the labor force. Policies for enhancing the rate of innovation would have a very limited impact.

After analyzing the sources of U.S. economic growth we project the future growth of the U.S. economy by adapting the methodology of Jorgenson, Ho, and Stiroh (2008).<sup>3</sup> We aggregate over industries to obtain data on the economy as a whole and project the future growth of hours worked and labor productivity. We discuss our methodology in more detail in an Appendix and compare our results with the projections summarized by David Byrne, Steven Oliner and Daniel Sichel (2013).

We consider the future growth of the U.S. economy for the period 2014-2024. We project the size of the labor force from the growth and composition of the population. We project the future growth of labor quality from the educational attainment of age cohorts as they enter the labor force and from the gradual rise in experience as these cohorts age. Without a revival in participation rates, we find that U.S. economic growth will slow substantially from the period 1990-2014, mainly due to the marked slowdown in labor quality growth. We find that U.S. economic growth will recover from the Great Recession of 2007-2009 through the resumption of productivity growth and the revival of investment. However, the growth rate of the U.S. economy in the next decade will depend critically on the performance of the relatively small number of sectors where innovation takes place, as well as the revival of the labor force participation rates that prevailed before the Great Recession. The final section of the paper presents our conclusions.

# A Prototype Industry-Level Production Account for the United States, 1947-2014.

<sup>&</sup>lt;sup>3</sup> Jorgenson and Khuong M. Vu (2013) employ this methodology to project the growth of the U.S. and the world economy.

Stefanie H. McCulla, Alyssa E. Holdren, and Shelly Smith (2013) summarize the 2013 benchmark revision of the NIPAs. A particularly significant innovation is the addition of intellectual property products such as research and development and entertainment, artistic, and literary originals. Investment in intellectual property is treated symmetrically with other types of capital expenditures. Intellectual property products are included in the national product and the capital services generated by these products are included in the national income.

Donald D. Kim, Strassner and Wasshausen (2014) discuss the 2014 benchmark revision of BEA's industry accounts. These industry accounts include annual input-output tables and cover the period 1997-2012. BEA's industry data are consistent with the 2013 benchmark revision of the NIPAs and the benchmark input-output table for 2007. The industry accounts and the annual input-output tables have been updated to 2013 and 2014 by BEA.

Amanda S. Lyndaker, Thomas F. Howells III, Strassner, and Wasshausen (2016) have extended BEA's industry accounts and annual input-output tables to the period 1947-1996. This incorporates all earlier benchmark input-output tables for the US, including the first benchmark table for 1947. BEA has linked these benchmark input-output tables to the annual tables and industry accounts for 1998-2014. The BEA industry data are available for 46 industries in 1947-1962 and 65 industries in 1963-2014. Importantly, BEA's historical data now contains estimates of output and intermediate input in current and constant prices and we incorporate these estimates into our prototype industry-level production account.<sup>4</sup>

Our labor input estimates are taken from Jorgenson, Ho, Samuels (2016) for 1947-2012. We extrapolate these estimates to 2014, using the version of our labor data set maintained by BEA. This labor data set is used to generate the industry-level production accounts presented by Steven

<sup>&</sup>lt;sup>4</sup> For the period before 1998, BEA uses the industry, commodity and import prices developed in Jorgenson, Ho, Samuels (2016) to estimate constant-price industry output and intermediate input. For the 1963-2014 period, we use the BEA estimates in current and constant prices directly. For the 1947-1962 period, we scale the 65-sector estimates developed in Jorgenson, Ho, and Samuels (2016) to the 46 industries published by the BEA.

Rosenthal, Matthew Russell, Samuels, Strassner, and Lisa Usher (2015) in their paper, "Integrated Industry-Level Production Account for the United States: Intellectual Property Products and the 2007 NAICS."<sup>5</sup>

Similarly, our estimates of capital input for 1947-2012 are taken from Jorgenson, Ho, Samuels (2016) and updated to 2014, using capital input estimates in the BEA-BLS integrated industry-level production account. Combining the estimates of labor and capital inputs with estimates of output and intermediate inputs, we obtain an industry-level production account for the United States, covering the period 1947-2014 in current and constant prices for all 65 industries included in the U.S. national accounts.

Our new KLEMS-type data set for the U.S. is the culmination of our previous research on industry-level outputs, inputs, and productivity for the post-war period. The new data set is consistent with BEA's annual input-output tables for 1947-2014 and provides greater industry detail for 1947-1962. BEA's industry accounts and the BEA/BLS industry-level production accounts, beginning in 1998, are consistent with the methodology of KLEMS-type research. However, our new industry-level production account covers the entire post-war period, beginning in 1947, and provides a highly detailed view of the evolution of capital and labor inputs for individual industries. We exploit this detail in our new projections of future U.S. economic growth. *Changing Structure of Capital Input* 

Swiftly falling IT prices have provided powerful economic incentives for the rapid diffusion of IT through investment in hardware and software. A substantial acceleration in the IT price decline occurred in 1995, triggered by a much sharper acceleration in the price decline for semiconductors. The IT price decline after 1995 signaled even faster innovation in the main IT-

<sup>&</sup>lt;sup>5</sup> The BEA-BLS data through 2014 is based on a preliminary version of the BEA-BLS integrated industry-level production account that is unpublished at the time of writing. The data set is in the process of being finalized for release to the public.

producing industries – semiconductors, computers, communications equipment, and software – and ignited a boom in IT investment. Figure 1 presents price indices for 1973-2014 for asset categories included in our measures of capital input – equipment, computers, software, research and development, artistic originals, and residential structures.

The price of an asset is transformed into the price of the corresponding capital input by multiplying the asset price by the *cost of capital* introduced by Jorgenson (1963). The cost of capital includes the nominal rate of return, the asset-specific rate of depreciation, and the rate of capital loss due to declining prices. The distinctive characteristics of IT prices – high rates of price decline and rates of depreciation – imply that cost of capital for the price of IT capital input is very high, relative to the cost of capital for the price of Non-IT capital input.

Schreyer's (2009) OECD Manual, *Measuring Capital*, provides detailed recommendations for the construction of prices and quantities of capital services. Incorporation of data on labor and capital inputs in constant prices into the national accounts is described in Chapters 19 and 20 of the United Nations 2008 System of National Accounts (2009). In Chapter 20 of SNA 2008 (page 415), estimates of capital services are described as follows: "By associating these estimates with the standard breakdown of value added, the contribution of labor and capital to production can be portrayed in a form ready for use in the analysis of productivity in a way entirely consistent with the accounts of the System."

To capture the impact of the rapid decline in IT equipment prices and the high depreciation rates for IT equipment we distinguish between the flow of capital services and the stock of capital. Figure 2 gives the share of IT in the value of total capital stock and the share of IT capital services in total capital input. The IT stock share rose from 1960 to 1995 on the eve of the IT boom and reached a high in 2001 after the dot-com bubble. The share fell during the Jobless Recovery when there was a plunge in IT investment. The share of the IT service flow in capital input is much higher than the IT share in capital stock. The share of the IT service flow in total capital input was fairly stable during the period 1960-84. The share of the IT service flow rose with the rapid growth in IT investment during 1995-2000, reaching a peak in 2000. The IT service flow then declined and ended with a sharp plunge during the Great Recession.

The IT service industries, information and data processing and computer system design, have shown persistent growth. The share of the output of these two industries in the value of gross output, shown in Figure 2, declined slightly from 2000 to 2005 and then continued to rise, hitting a high in 2014. This reflects the displacement of IT hardware and software by the growth of IT services like cloud computing.

Investment in intellectual property products (IPP) since 1973 is shown in Figure 3. This proportion grew during the Investment Boom of 1995-2000 and declined only slightly since the peak around 2000. Investment in research and development also peaked around 2000, but has remained close to this level through the Great Recession.

The intensity of the use of IT capital input differs substantially by industry. Figure 4 shows the share of IT in total capital input for each of the 65 industries on the eve of the Great Recession in 2005. There is an enormous range from less than half percent in farms and real estate to about 90% for computer system design and information and data processing. The sectors with the higher-valued added growth have mostly high IT shares – the two IT service industries just noted, as well as publishing, broadcasting and telecommunications, securities, and administrative services. The high growth industries with low IT shares are petroleum products, truck transportation, rental and leasing, and social assistance.

Stiroh (2002) found a positive relation between US industry-level TFP growth and IT intensity for 1977-2000. In Figure 5 we give a scatter plot of TFP growth during 1995-2014 and the

2005 share of IT capital services in total capital. The industries with the high IT intensity and high productivity growth are computer products, securities and commodities, computer system design, publishing, broadcasting and telecommunications, and administrative services. Industries with moderate IT intensity and high TFP growth include wholesale trade, water transportation, air transportation, miscellaneous manufacturing. The sectors with moderate IT intensity and negative TFP growth are educational services and legal services.

#### Changing Structure of Labor Input

Our measure of labor input recognizes differences in labor compensation for workers of different ages, educational attainment, and gender, as described in by Jorgenson, Ho and Stiroh (2005, Chapter 6). Labor quality growth is the difference between the growth of labor input and the growth of hours worked. For example, shifts in the composition of labor input toward more highly educated workers, who receive higher wages, contribute to the growth of labor quality. Figure 6 shows the decomposition of changes in labor quality into age, education, and gender components.

During the Postwar Boom of 1947-1973 the massive entry of young, lower-wage workers contributed negatively to labor quality change. Increasing female workforce participation also contributed negatively, reflecting the lower average wages of female workers. Growth in labor quality is due primarily to rising educational attainment. During the Long Slump of 1973-1995, the rise of female workers accelerated and the contribution of the gender composition change became more negative, while the aging of the work force, reflecting experience and education, contributed positively.

The contribution of higher educational attainment to labor quality growth accelerated during the period of Growth and Recession, 1995-2014. As workers gained experience, aging of the work force also rose, but this was more than offset by the larger negative contribution of gender, capturing increased female labor force participation. Considering the period of Growth and

Recession in more detail in Figure 7, we see that labor quality growth rose steadily during the period, but declined slightly in 1995-2000 relative to the Long Slump of 1973-1995 as a consequence of a jump in labor force participation. The drastic decline in the gender contribution during the Great Recession period 2007-2014 reflects the fact that unemployment rates rose much more sharply for men than for women.

The change in the educational attainment of workers is the main driver of changes in labor quality, as shown in Figure 8A. In 1947 only a modest proportion of the US work force had four or more years of college. By 1973 this proportion had risen dramatically and it has continued to grow. There was a change in classification in 1992 from years enrolled in school to years of schooling completed. By 2014 almost a third of US workers had completed a BA degree or higher. The fall in the share of workers with lower educational attainment accelerated during the Great Recession.

Figure 8B shows that educational attainment of the 25-34 age group improved dramatically between 1947 and 1995, followed by a pause during the Investment Boom of 1995-2000 and the Jobless Growth period of 2000-07. During the Great Recession, the less educated workers had much higher unemployment rates and the average educational attainment of workers rose. If less educated workers return to pre-Recession participation rates, improvement in the overall educational attainment of the 25-34 group will be modest with only a slight increase in the share of workers with MA degrees or better and no increase for people with some college or BA degrees.

Figure 8C gives participation rates of males and females for two age groups, 25-34 years old and 45-54 years old. Better educated workers are much more likely to be employed for both genders and both age groups. Male workers with BA's have very high participation rates for all years except the recessions. Participation rates for males with high school diplomas are lower. The Investment Boom of 1995-2000 drew in many less educated and younger workers, raising their

participation rates. The participation rates have fallen since 2000 for the less educated and these rates declined further during the Great Recession.

Although the decline in aggregate labor force participation is widely discussed, employment participation rates by gender, age, and educational attainment like those presented in Figure 8C have been unavailable until now. Non-participation has been included in a model of employment and unemployment by Kory Kroft, Fabian Lange, Matthew J. Notowidigo, and Lawrence F. Katz (2016). This model has been elaborated by Alan B. Krueger, Judd Cramer, and David Cho (2014).

The modeling of non-participation along with employment and unemployment could be extended to include a more detailed breakdown of alternatives to employment for members of the working age population. These might include disability status and increased participation in welfare programs. Both increased as a proportion of the working age population during the Great Recession with relaxation of requirements for eligibility. Labor force participation may have been adversely affected by extended benefit periods for the unemployed, now expired, and lower income requirements for food stamps.

The increase in the "college premium," the difference between wages earned by workers with college degrees and wages of those without degrees, has been widely noted. In Figure 9 we plot the compensation of workers by educational attainment, relative to those with a high school diploma (four years of high school). We see that the four-year college premium was stable in the 1960s and 1970s, but rose to during the 1990s. The college premium stalled throughout the 2000s. The Masters-and-higher degree premium rose even faster than the BA premium between 1980 and 2000 and continued to rise through the mid-2000s.

A possible explanation for the rise in relative wages for college workers with a rising share of these workers is that they are complementary to the use of information technology.<sup>6</sup> The most rapid growth of the college premium occurred during the 1995-2000 boom when IT capital made its highest contribution to GDP growth. Our industry-level view of postwar U.S. economic history allows us to consider the role of changing industry composition in determining relative wages.

Table 1 gives the workforce characteristics by industry for 2010. The industries with the higher share of college educated workers are also those that expanded rapidly – computer and electronic products, publishing (including software), information and data processing, and computer systems design, as well as industries that use these IT products and services – securities and commodity contracts, legal services, professional and technical services, and educational services. Not all sectors that expanded faster than average, for example, retail trade and truck transportation, are dominated by highly educated workers. However, in declining sectors like mining, primary metals, and textiles the work force consists predominantly of less educated workers.

After educational attainment the most important determinant of labor quality is the age of the worker. We have noted that the entry of the baby boomers into the labor force contributed negatively to labor quality growth during 1947-73 and that the aging of these workers contributed positively after 1973. We show the relative wages of the different age groups, relative to the wages of the 25-34 age group, in Figure 10. The wages of the prime age group, 45-54, rose steadily relative to the young from 1970 to 1994. During the peak of the Information Age, the wages of the younger workers surged and the prime-age premium fell.

<sup>&</sup>lt;sup>6</sup> See Claudia Goldin and Lawrence F. Katz (2008), *The Race between Education and Technology*, Cambridge, MA, Harvard University Press, for more details and historical background.

The wage premium of the 35-44 and 55-64 groups shows the same pattern as the premium of prime age workers, first rising relative to the 25-34 year olds, then falling or flattening out during the IT boom. The wage premium of the oldest workers is the most volatile but showed a general upward trend throughout the postwar period 1947-2014. The share of workers aged 65+ has been rising steadily since the mid-1990s during a period of large swings in the wage premium. The relative wages of the very young, 18-24, has been falling steadily since 1970, reflecting the rising demand for education and experience.

#### Sources of U.S. Economic Growth

In *Information Technology and the American Growth Resurgence* Jorgenson, Ho, and Stiroh (2005) have analyzed the economic impact of IT at the aggregate level for 1948-2002 and the industry level for 1977-2000. They have also provided a concise history of the main technological innovations in information technology during the postwar period, beginning with the invention of the transistor in 1947. Jorgenson, Ho, and Samuels (2012) converted the industrial classification to NAICS and updated and extended the data to cover 70 industries for the period 1960-2007.

The NAICS industry classification includes the industries identified by Jorgenson, Ho, and Samuels (2014) as IT-producing industries, namely, computers and electronic products and two ITservices industries, information and data processing and computer systems design. Jorgenson, Ho and Samuels (2014) have classified industries as IT-using if the intensity of IT capital input is greater than the median for all U.S. industries that do not produce IT equipment, software and services. We classify all other industries as Non-IT.

Value added in the IT-producing industries during 1947-2014 is only 2.5 percent of the US economy, while value added in the IT-using industries is 47.5 percent with value added in the Non-

IT industries accounting for the remaining fifty percent. The IT-using industries are mainly in trade and services and most manufacturing industries are in the Non-IT sector. The NAICS industry classification provides much more detail on services and trade, especially the industries that are intensive users of IT. We begin by discussing the results for the IT-producing sectors, now defined to include the two IT-service sectors.

Figure 11 reveals a steady increase in the share of IT-producing industries in the growth of value added since 1947. This is paralleled by a decline in the contribution of the Non-IT industries, while the share of IT-using industries has remained relatively constant. Figure 12 decomposes the growth of value added for the period 1995-2014. The contributions of the IT-producing and IT-using industries peaked during the Investment Boom of 1995-2000 and have declined since then. However, the contribution of the Non-IT industries also revived during the Investment Boom and declined substantially during the Jobless Recovery and the Great Recession.

Figure 13 gives the contributions to value added for the 65 individual industries over the period 1947-2014. In order to assess the relative importance of productivity growth at the industry level as a source of US economic growth, we note that the growth rate of aggregate productivity as a weighted average of industry productivity growth rates, using the ingenious weighting scheme of Evsey Domar (1961)<sup>7</sup>. The Domar weight is the ratio of the industry's gross output to aggregate value added and they sum to more than one. This reflects the fact that an increase in the rate of growth of the industry's productivity has a direct effect on the industry's output and a second indirect effect via the output delivered to other industries as intermediate inputs.

The rate of growth of aggregate productivity also depends on the reallocations of capital and labor inputs among industries. The rate of aggregate productivity growth exceeds the weighted sum

<sup>&</sup>lt;sup>7</sup>The formula is given in Jorgenson, Ho and Stiroh (2005), equation 8.34

of industry productivity growth rates when these reallocations are positive. This occurs when capital and labor inputs are paid different prices in different industries and industries with higher prices have more rapid input growth rates. Aggregate capital and labor inputs then grow more rapidly than weighted averages of industry capital and labor input growth rates, so that the reallocations are positive. When industries with lower prices for inputs grow more rapidly, the reallocations are negative.

Figure 14 shows that the contributions of IT-producing, IT-using, and Non-IT industries to aggregate productivity growth are similar in magnitude for the period 1947-2014. The Non-IT industries greatly predominated in the growth of value added during the Postwar Recovery, 1947-1973, but this contribution became negative after 1973. The contribution of IT-producing industries was relatively small during the Postwar Recovery, but became the predominant source of U.S. productivity growth during the Long Slump, 1973-1995, and increased considerably during the period of Growth and Recession, 1995-2014.

The IT-using industries contributed substantially to U.S. economic growth during the Postwar Recovery, but this contribution disappeared during the Long Slump, 1973-1995, before reviving after 1995. The reallocation of capital input made a small but positive contribution to growth of the U.S. economy for the period 1947-2014 and for each of the sub-periods. The contribution of reallocation of labor input was negligible for the period as a whole. During the Long Slump and the period of Growth and Recession, the contribution of the reallocation of labor input was slightly negative.

Considering the period of Growth and Recession in more detail in Figure 15, the ITproducing industries predominated as a source of productivity growth during the period as a whole. The contribution of these industries remained substantial during each of sub-periods – 1995-2000, 2000-2007, and 2007-2014 – despite the sharp contraction of economic activity during the Great

Recession of 2007-2009. The contribution of the IT-using industries was slightly greater than that of the IT-producing industries during the period of Jobless Growth, but became negative during the Great Recession. The Non-IT industries contributed positively to productivity growth during the Investment Boom of 1995-2000, but these contributions were almost negligible during the Jobless Recovery and only slightly positive during the Great Recession.

Figure 16 gives the contributions of each of the 65 industries to productivity growth for the postwar period. Wholesale and retail trade, farms, computer and peripheral equipment, and semiconductors and other electronic components were among the leading contributors to U.S. productivity growth during the postwar period. About half the 65 industries made negative contributions to aggregate productivity. These include non-market services, such as health, education, and general government, as well as resource industries affected by resource depletion, such as oil and gas extraction and mining. Other negative contributions reflect the growth of barriers to resource mobility in product and factor markets due, in some cases, to more stringent government regulations. The contributions of college educated and non-college educated workers to U.S. economic growth are given by the relative shares of these workers in the value of output, multiplied by the growth rates of their labor input. Personnel with a college degree or higher level of education correspond closely with "knowledge workers" who deal with information. Of course, not every knowledge worker is college educated and not every college graduate is a knowledge worker.

Figure 17 shows that contribution of college educated workers predominated in the growth of labor input during the postwar period 1947-2014. This contribution jumped substantially from the Postwar Recovery period 1947-1973 to the period 1973-1995 of the Long Slump. The contribution of non-college workers predominated during the Postwar Recovery, but declined steadily and almost disappeared during the period 1995-2014 of Growth and Recession.

Figure 17 shows that capital input was the predominant source of U.S. economic growth for the postwar period 1947-2014. Capital input was also predominant during the Postwar Recovery, the Long Slump, the period of Growth and Recession. Considering the period of Growth and Recession in greater detail, Figure 18 reveals that the contribution of capital input was about half of U.S. economic growth during the Investment Boom and increased in relative importance as the growth rate fell in the Jobless Recovery and again in the Great Recession.

Figure 17 provides considerably more detail on important changes in the composition of the contribution of capital input. For the postwar period as a whole the contribution of R&D to U.S. economic growth was considerably less than the contribution of IT, but other forms of capital input greatly predominated. While the contribution of R&D exceeded that of IT during the Postwar Recovery, the contribution of IT grew rapidly during the Long Slump and jumped to nearly half the contribution of capital input during the period of Growth and Recession. By contrast the contribution of R&D shank during both periods and became relatively insignificant. Figure 18 reveals that the contribution of capital input peaked during the Investment Boom, declined during the Jobless Recovery, and collapsed during the Great Recession, but the relative importance of IT remained the same throughout the period of Growth and Recession.

Figure 18 reveals that all of the sources of economic growth contributed to the U.S. growth resurgence after 1995, relative to the Long Slump represented in Figure 17. Both IT and Non-IT investment contributed substantially to growth during the Jobless Recovery of 2000-2007, but the contribution of labor input dropped precipitously and the contribution of non-college workers became slightly negative. The most remarkable feature of the Jobless Recovery was the continued growth in productivity, indicating an ongoing surge of innovation.

Both IT and Non-IT investment continued to contribute substantially to U.S. economic growth during the Great Recession period 2007-2014, while the contribution of R&D investment

remained insignificant. Productivity growth almost disappeared, reflecting a widening gap between actual and potential growth of output. The contribution of college educated workers remained positive and substantial, while the contribution of non-college workers became strongly negative. These trends represent increased rates of substitution of capital for labor and college educated workers for non-college workers.

# **Future U.S. Economic Growth**

Our contribution to the projection of future U.S. economic growth is to provide highly disaggregated projections of the components of labor input, including the growth of hours worked and labor quality. In order to capture the uncertainty in projections of future participation rates and labor quality growth, as well as the uncertainty in projections of the growth of capital quality and TFP, we construct three alternative projections for the period 2014-2024 – Low Growth, Base Case, and High Growth. We present the three alternative projections of future growth in U.S. GDP in Figures 19, 20 and 21.

We use common assumptions for all three projections for the following variables: We set the capital share and reproducible stock share at the averages for the postwar period 1947-2014. We fix the shares of nominal GDP for IT- producers and IT-users at the averages for the recent period 2000-2014 in order to reflect the increase in the relative importance of IT in the later years of the postwar period. More details are provided in the Appendix.

#### Base Case

Our Base Case projections of participation rates by sex, age, and education are based on univariate Kalman filter. We use the Kalman filter to estimate the latent trend in participation and project this trend through 2024. We model the sharp drop in participation that occurred with the onset of the Great Recession by including a dummy variable in the trend and assume that this effect reverses by 2024.<sup>8</sup> We assume that weekly hours for each sex-age-education group revert to 2007 levels after 10 years. This method of projecting the trend smooths out the relatively high participation rates of the late 1990s and the relatively low participation rates since the Great Recession of 2007-2009.

We project that hours worked will grow relatively rapidly over the next decade due to the re-entry of the less educated workers into the labor force and that labor quality will grow very slowly. Our projected growth of labor quality is significantly lower than labor quality growth during the postwar period 1947-2014 and during the recent period 2000-2014, when the participation rates for less educated workers declined.

In the Base Case we project that the growth rates of capital quality and TFP for the next ten years will equal average growth rates for the period 1995-2014. This period includes the IT Investment Boom of the late 1990s with rapid accumulation of IT capital and robust TFP growth. The Jobless Recovery of 2000-2007 had strong TFP growth but relatively slow improvements in capital quality. The Great Recession and the ongoing recovery of 2007-2014 had weak TFP growth and a small decline in capital quality. By taking an average over these three episodes, we capture the variation in growth rates throughout the period.

The growth of capital quality during the period 1995-2014 is only slightly below the growth for the postwar period 1947-2014. We project that the TFP growth in the IT-producing sector will

<sup>&</sup>lt;sup>8</sup> We estimate the Kalman filter model from data for the period 1992-2014 in order to reflect the change to years of schooling completed as a measure of educational attainment in 1992. We specify that the first difference of the trend is stationary and include a drift term. To account for the recovery from the Great Recession, we compare the trough in trend participation after 2008 with the estimated trend in 2014. If the participation rate has increased over this period, we reverse the recession effect through 2024 by the difference between the improvement observed through 2014 and the dummy variable estimate of the recession effect. If trend participation has not recovered through 2014, we reverse the entire amount of the recession effect through 2024.

be similar to the TFP growth rates for the 1990-2014 period and the postwar period 1947-2014. The rapid growth in TFP in the IT-producing sector reflects ongoing innovation and improvements in product quality discussed in more detail below.

The growth of TFP in the IT-producing sector contributes relatively modestly to growth in labor productivity in the projection period. We project that TFP growth in the IT-using sector will exceed the contribution during 1990-2014, reflecting more rapid TFP growth and a higher value share of this sector. Finally, we assume that the remaining Non-IT sector of the economy will contribute very little to labor productivity growth, even compared to the period 1990-2014.

Our Base Case projection of labor productivity growth over the next ten years, 2014-2024, is markedly lower than growth in the period 1990-2014 and during the postwar period 1947-2014. This is due to the interactions between the contributions of education to growth of labor quality and hours worked. Our projection of labor quality growth in the Base Case is very modest, due to the strong growth of hours worked. This reflects the re-entry of less educated workers during the continuing economic recovery. Rapid growth in hours worked also implies a relatively low contribution from capital deepening to U.S. economic growth, relative to the 1990-2014 period.

Combining our projected growth rates in hours worked and labor productivity, we obtain GDP growth of 2.39% per year over the next ten years. This is a slight increase from the growth rate of 2.28% per year during the period 1990-2014. The rapid growth in hours worked is nearly offset by the slow growth of labor productivity. We conclude by emphasizing that we do not present a model of the determinants of participation in employment, but rely on extrapolations of the historical data.

#### Low Growth Case.

Our first alternative assumption to the Base Case is that participation rates for each sex-ageeducation group follow the lower 25% confidence interval bound of the Kalman filter projections

for the ten-year period 2014-2024.<sup>9</sup> This Low Growth Case embodies the "new normal" hypothesis that the Great Recession has had very persistent effects on the labor market. Under this assumption we project hours growth at 1.07% per year over the next decade, and labor quality growth at 0.16% per year. Our projected growth of labor quality is substantially below the growth during the postwar period 1947-2014.

We assume that capital quality and TFP growth over the next ten years will equal their averages over 1973-2014, a period which includes the Long Slump, the IT Boom, the Jobless Recovery and the Great Recession and Recovery. By including the Long Slump, we dampen the growth rates in this low scenario. Taking averages over 1973-2014 yields a capital quality growth rate approximately equal to the growth rate over the entire postwar period.

We project that TFP in the IT-producing sector grows only slightly below the rate for the 1990-2014 sub-period, but well above the rate for the entire postwar period. Using the 2000-2014 average share of the IT-producing sector in output, we obtain a substantial contribution of TFP growth in the IT-producing sector to growth of labor productivity. We project the growth of TFP in the IT-using sector about equal to the contribution over the 1990-2014 period. Finally, we project that TFP from the Non-IT remainder of the economy will contribute almost nothing to labor productivity growth, even less than during the period 1990-2014.

In the Low Growth Case our projected labor productivity growth for the next ten years is only slightly below the Base Case projection. However, both the Base Case and the Low Growth projections are markedly below the growth of labor productivity over the period 1990-2014 and over the entire postwar period. The growth of hours worked for the Low Growth projection is below the Base Case projection, but well above the growth of hours for the period 1990-2014 and

<sup>&</sup>lt;sup>9</sup> We simulate the confidence intervals by bootstrap. We take the smoothed trend and parameters as given and draw errors with replacement from the estimated covariance matrix to simulate each bootstrap sample. For each bootstrap draw, we re-estimate the parameters and trends. To form the confidence interval, we take the  $\alpha$  and  $1-\alpha$  percentiles of the projected trend in 2024.

slightly above the growth for the postwar period. By adding the projected growth rate in hours worked to the growth in labor productivity, the Low Growth Case projects output growth at 2.00% over the next ten years. This is a modest deceleration from the growth rate during 1990-2014.

#### High Growth Case.

For the High Growth Case we assume that participation rates for each sex-age-education group follow the upper 75% confidence interval bound of the Kalman filter projections for the tenyear period 2014-2024. This permits participation rates to recover to the levels that prevailed during the IT Investment Boom ending in 2000. This was a period of high participation rates, especially among the young and less educated. Under this assumption hours worked grow relatively rapidly at over the next decade and labor quality declines. The projected growth of labor quality is substantially lower than during the postwar period 1947-2014 and the recent period 2000-2014.

For the High Growth Case we assume that growth in capital quality and TFP for the next ten years will equal their averages over the period 1995-2007. This includes the Investment Boom and the Jobless Growth periods, but excludes the Long Slump and the Great Recession as temporary lulls in economic growth. Taking averages over 1995-2007 yields a capital quality growth rate significantly higher than the growth rate over the entire postwar period.

We assume that TFP in the IT-producing sector in the High Growth Case grows more rapidly than in the Base Case. This translates to a relatively high TFP contribution to growth in labor productivity. The growth of TFP in the IT-using sector is also projected a higher rate than in the Base Case. Finally, we project that TFP growth in the remainder of the economy will contribute more to labor productivity growth than in the Base Case.

Combining our projections of these assumptions, projected labor productivity growth is 1.48% per year over the next ten years, while hours growth is 1.88% per year. The High Growth

projection of GDP of 3.36% per year is more than a full percentage point higher than the growth rate of 2.28% during the period 1990-2014. This substantial difference can be explained by the sharp rise in hours worked as young and less educated workers re-enter the labor force. Other differences due to higher growth of TFP and capital quality are offset by a fall in labor quality growth and slower capital deepening. It is important to recall that our projections of participation rates differ by demographic group, so the rapid growth in hours worked reflects the disparate impacts of the Great Recession on different types of workers.

#### Alternative Projections.

Byrne, Oliner, and Sichel (2013) provide a recent survey of contributions to the debate over prospects for future U.S. economic growth. Tyler Cowen (2011) presents a pessimistic outlook in his book, *The Great Stagnation: How America Ate All the Low-Hanging Fruit, Got Sick, and Will (Eventually) Feel Better*. His views are supported by Robert Gordon (2016) in his book, *The Rise and Fall of American Economic Growth: The U.S. Standard of Living Since the Civil War*. Gordon analyzes headwinds facing the U.S. economy, including the end of productivity growth in the IT-producing industries. Cowen (2013) expresses a more sanguine view in his book, *Average is Over: Powering America Beyond the Age of the Great Stagnation*.

Gordon's pessimism about the future of IT is forcefully rebutted by Erik Brynjolfsson and Andrew McAfee (2014) in the *Second Machine Age: Work, Progress, and Prosperity in a Time of Brilliant Technologies.*<sup>10</sup> Martin Baily, James Manyika, and Shalabh Gupta (2013) summarize an extensive series of studies of the technological prospects for American industries, including IT, conducted by the McKinsey Global Institute and summarized by Manyika, *et al.* (2011). These studies also present a more optimistic view.

<sup>&</sup>lt;sup>10</sup>Brynjolfsson and Gordon have debated the future of information technology on TED. See: <u>http://blog.ted.com/2013/02/26/debate-erik-brynjolfsson-and-robert-j-gordon-at-ted2013/</u>

John Fernald (2015) analyzes the growth of potential output and productivity before, during, and after the Great Recession and reaches the conclusion that half the shortfall in the rate of growth of output, relative to pre-recession trends, is due to slower growth in potential output. Byrne, Oliner and Sichel present projections of future US productivity growth for the nonfarm business sector and compare their results with others, including Fernald and Gordon. They show that there is substantial agreement among the alternative projections.

Byrne, Oliner and Sichel provide detailed evidence on the recent behavior of IT prices. This is based on research at the Federal Reserve Board to provide deflators for the Index of Industrial Production. While the size of transistors has continued to shrink, performance of semiconductors devices has improved less rapidly, severing the close link that had characterized Moore's Law as a description of the development of semiconductor technology.<sup>11</sup> This view is supported by Unni Pillai (2011) and by the computer scientists John Hennessey and David Patterson (2012).<sup>12</sup>

# Conclusions

Our industry-level data set for the postwar period reveals that replication of established technologies through growth of capital and labor inputs, recently through the growth of college educated workers and investments in both IT and Non-IT capital, explains by far the largest proportion of US economic growth. International productivity comparisons reveal similar patterns for the world economy, its major regions, and leading industrialized, developing, and emerging

<sup>&</sup>lt;sup>11</sup> Moore's Law is discussed by Jorgenson, Ho, and Stiroh (2005), ch. 1.

<sup>&</sup>lt;sup>12</sup> See John Hennessey and David Patterson (2012), Figure 1.16, p. 46. An excellent journalistic account of the slowdown in the development of Intel microprocessors is presented by John Markoff in the New York Times for September 27, 2015. See: <u>http://www.nytimes.com/2015/09/27/technology/smaller-faster-cheaper-over-the-future-of-computer-chips.html</u>.

economies.<sup>13</sup> Studies are now underway to extend these comparisons to individual industries for the countries included in the World KLEMS Initiative.<sup>14</sup>

Conflicting interpretations of the Great Recession can be evaluated from the perspective of our new data set. We do not share the technological pessimism of Cowen (2011) and Gordon (2016), especially for the IT-producing industries. Careful studies of developments of semiconductor and computer technology show that the accelerated pace of innovation that began in 1995 reverted to the lower, but still substantial, rates of innovation in IT. This accounted for almost all of productivity growth during the Great Recession.

Our findings also contribute to an understanding of the future potential for U.S. economic growth. Our new projections corroborate the perspective of Jorgenson, Ho, and Stiroh (2008), who showed that the peak growth rates of the US Investment Boom of 1995-2000 were not sustainable. However, our projections are more optimistic than those we presented earlier in Jorgenson, Ho, and Samuels (2016). While low productivity growth during the Great Recession will be transitory, productivity is unlikely to return to the high growth rates of the Investment Boom and the Jobless Recovery.

Finally, we conclude that the new findings presented in this paper have important implications for US economic policy. Maintaining the gradual recovery from the Great Recession will require a revival of investment in IT equipment and software and Non-IT capital as well. Enhancing opportunities for employment is also essential. While this is likely to be most successful for highly educated workers, raising participation rates for the less educated workers and the young will be needed for a revival of U.S. economic growth.

<sup>&</sup>lt;sup>13</sup> See Jorgenson and Vu (2013).
<sup>14</sup> See Jorgenson, Fukao, and Timmer, eds., (2016).

#### **Appendix: Projections.**

We adapt the methodology of Jorgenson, Ho and Stiroh (2008) to utilize data for the 65 industries included in the U.S. National Income and Product Accounts. The growth in aggregate value added (Y) is an index of the growth of capital (K) and labor (L) services and aggregate growth in productivity (A):

(A1)  $\Delta \ln Y = \overline{v}_K \Delta \ln K + \overline{v}_L \Delta \ln L + \Delta \ln A$ 

To distinguish between the growth of primary factors and changes in composition, we decompose aggregate capital input into the capital stock (Z) and capital quality (KQ), and labor input into hours (H) and labor quality (LQ). We also decompose the aggregate productivity growth into the contributions from the IT-producing industries, the IT-using industries, and the Non-IT industries. The growth of aggregate output becomes:

(A2) 
$$\Delta \ln Y = \overline{v}_K \Delta \ln Z + \overline{v}_K \Delta \ln KQ + \overline{v}_L \Delta \ln H + \overline{v}_L \Delta \ln LQ + \overline{u}_{ITP} \Delta \ln A_{ITP} + \overline{u}_{ITU} \Delta \ln A_{ITU} + \overline{u}_{NIT} \Delta \ln A_{NIT}$$

where the  $\Delta \ln A_i$ 's are productivity growth rates in the IT-producing, IT-using and Non-IT groups and the *u*'s are the appropriate weights. Labor productivity, defined as value added per hour worked, is expressed as:

(A3) 
$$\Delta \ln y = \Delta \ln Y - \Delta \ln H$$

We recognize the fact that a significant component of capital income goes to land rent. In our projections we assume that land input is fixed, and thus the growth of aggregate capital stock is:

(A4) 
$$\Delta \ln Z = \overline{\mu}_R \Delta \ln Z_R + (1 - \overline{\mu}_R) \Delta \ln LAND = \overline{\mu}_R \Delta \ln Z_R$$

where  $Z_R$  is the reproducible capital stock and  $\overline{\mu}_R$  is the value share of reproducible capital in total capital stock.

We project growth using equation (A2), assuming that the growth of reproducible capital is equal to the growth of output,  $\Delta \ln Y^P = \Delta \ln Z_R^P$ , where the *P* superscript denotes projected variables. With this assumption, the projected growth rate of average labor productivity is given by:

(A5) 
$$\Delta \ln y^{P} = \frac{1}{1 - \overline{v}_{K} \overline{\mu}_{R}} \times [\overline{v}_{K} \Delta \ln KQ - \overline{v}_{K} (1 - \overline{\mu}_{R}) \Delta \ln H + \overline{v}_{L} \Delta \ln LQ + \overline{u}_{TTP} \Delta \ln A_{TTP} + \overline{u}_{TTU} \Delta \ln A_{TTU} + \overline{u}_{NTT} \Delta \ln A_{NTT}]$$

We emphasize that this is a long-run relationship that removes the transitional dynamics related to capital accumulation.

To employ equation (A5) we first project the growth in hours worked and labor quality. We obtain population projections by age, race and sex from the U.S. Census Bureau<sup>15</sup> and organize the data to match the classifications in our labor database (8 age groups, 2 sexes). We read the 2010 Census of Population to construct the educational attainment distribution by age, based on the 1% sample of individuals. We use the micro-data in the Annual Social and Economic Supplement (ASEC) of the *Current Population Survey* to extrapolate the educational distribution for all years after 2010 and to interpolate between the 2000 and 2010 Censuses. This establishes the actual trends in educational attainment for the sample period.

Educational attainment derived from the 2010 Census shows little improvement for males compared to the 2000 Census with some age groups showing a smaller fraction with professional degrees. However, the proportion of females with BA degrees is higher in 2010 than 2000. Our next step is to project the educational distribution for each sex-age group. For this purpose we use the historical improvements in educational attainment by these groups shown in Figure 8A.

<sup>&</sup>lt;sup>15</sup> The projections made by the U.S. Census Bureau in 2012 are given on their web site: <u>http://www.census.gov/population/projections/data/national/2012.html</u>. The resident population is projected to be 420 million in 2060. We make an adjustment to give the total population including Armed Forces overseas.

Educational attainment of workers at the end of our sample period is dominated by the effects of the Great Recession. Less educated workers experienced much higher unemployment rates than those with college degrees and had lower rates of participation. Second, improvement in the share of men with BA or MA+ degrees between 2000 and 2010 is modest, with some age groups falling behind. The improvement in women's education is more pronounced, especially in the older age groups, but there are also certain age groups of women that regressed.

Given these observations, we consider two alternative scenarios for educational improvement. In the first we assume continuing improvement for all ages. In a subsidiary case we assume that the educational attainment of men aged 18-60 has stabilized, so that there is no further improvement beyond the end of the sample. Men over 60 years of age carry their educational attainment with them as they age, so that the educational distribution evolves according to:

(A.6) 
$$e_{saet} = e_{sae,t-1}$$
 a=0,...60, s=male

$$e_{saet} = e_{s,a-1,e,t-1}$$
 a=61,...,90+, s=male

For the women we assume that only those aged 18-35 have reached the maximum level in 2014:

(A.7) 
$$e_{saet} = e_{sae,t-1}$$
 a=0,...35, s=female

$$e_{saet} = e_{s,a-1,e,t-1}$$
 a=36,...,90+, s=female

In our principal education projection we allow a continuing rise in the share of people in each age group with BA's or MA's, based on the observed attainment in 2000 and 2010. The gain in the share with BA's and MA's among men during these 10 years was very small, even negative for some age groups. The gain among women is greater but not uniformly positive for all ages.

We establish a long-run target of maximum educational attainment for 2030  $e_{saet}^{max}$  by assuming that there will be higher shares of people with BA degrees, MA degrees, Professional degrees or PhD degrees, with offsetting lower shares in the other categories (Associate degree, some college, HS diploma, some high school). We impose a target education-age profile that is changing smoothly for two groups of men – those with BA degrees and Professional degrees.

For men we assume that the increase in the share of BA's by 2030 is similar to the change between 2000 and 2010 for those between 24 and 44 years old. Given that the education-age profiles are somewhat erratic, this projection results in a somewhat uneven improvement by age. For the Professional degree target for men, we assume that the future increase in the share is similar to the improvement between 2000 and 2010 for ages 27 to 37. We apply similar rules for the Associate degrees, BA, MA, and PhD categories. We then apply a reverse rule that lowers the share of those with elementary school, some high school without diploma, and HS diploma.

We apply a similar procedure for women. We impose a smooth increase for the share of women with MA degrees that covers both the 2000 and 2010 lines. We also assume higher shares for Professional degrees and PhD's and offset this with shares of BA's and Associate degrees that are very close to the 2010 values, and lower shares for high school diploma and lower categories.

After establishing the  $e_{saet}^{max}$  target for 2030, we interpolate the 2014-2030 projected matrices linearly using the actual 2014 values and the target:

(A.8) 
$$e_{saet}^p = \omega_t e_{saet}^{2012} + (1 - \omega_t) e_{saet}^{\max}$$
 t=2014,...,2030

We apply this projected improvement to those aged less than 60, and allow those aged 61+ to carry their educational attainment as they age:

(A.9) 
$$e_{saet} = e_{saet}^p$$
 a=0,...,60  
 $e_{saet} = e_{s,a-1,e,t-1}^p$  a=61,...,90+

Given that those aged a (>60) in 2014 has higher educational attainment than those aged a-1 in 2014, this assumption generates a rising level of attainment in the population.

We assume that the educational attainment for men aged 39 or younger will be the same as the last year of the sample period, that is, a man who becomes 22 years old in 2024 will have the same chance of having a BA degree as a 22-year old man in 2014. For women, this cut-off age is set at 33. For men over 39 years old, and women over 33, we assume that they carry their education attainment with them as they age. For example, the educational distribution of 50 year olds in 2024 is the same as that of 40 year olds in 2014, assuming that death rates are independent of educational attainment. Since a 50-year-old in 2024 has a slightly higher attainment than a 51 year-old in 2022, these assumptions result in a smooth improvement in educational attainment that is consistent with the observed profile in the 2010 Census.

After projecting the population matrix by sex, age and education for each year our next step is to project the hours worked matrices by these dimensions. We use the weekly hours, weeks per year and compensation matrices in 2010 described in Jorgenson, Ho and Samuels (2016). We assume there are no further changes in the annual hours worked and relative wages for each agesex-education cell. We calculate the effective labor input in the projection period by multiplying the 2010 hours per year by the projected population in each cell and weighting the hours per year by the 2010 compensation matrix. The ratio of labor input to hours worked is our labor quality index.

The growth rate of capital input is a weighted average of the stocks of various assets weighted by their shares of capital income. The ratio of total capital input to the total stock is the capital quality index which rises as the composition of the stock moves towards short-lived assets with high rental costs. The growth of capital quality during the period 1995-2000 was clearly unsustainable. For our Base Case projection we assume that capital quality grows at the average rate observed for 1995-2014. For the High Growth case we use the rate for 1995-2007. Finally, we use the rate for 1990-2014 for the Low Growth case.

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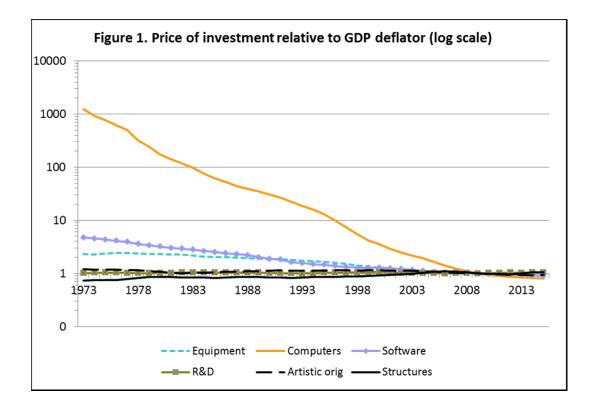
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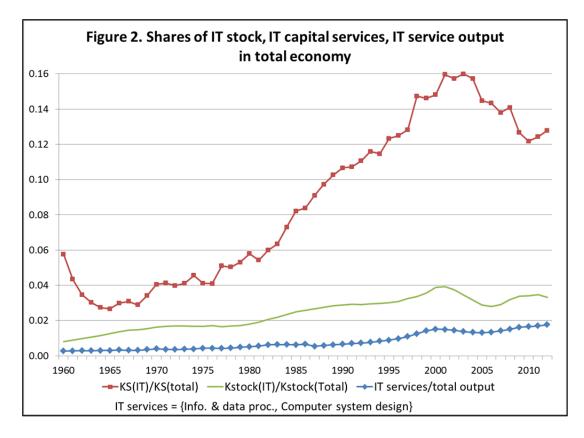
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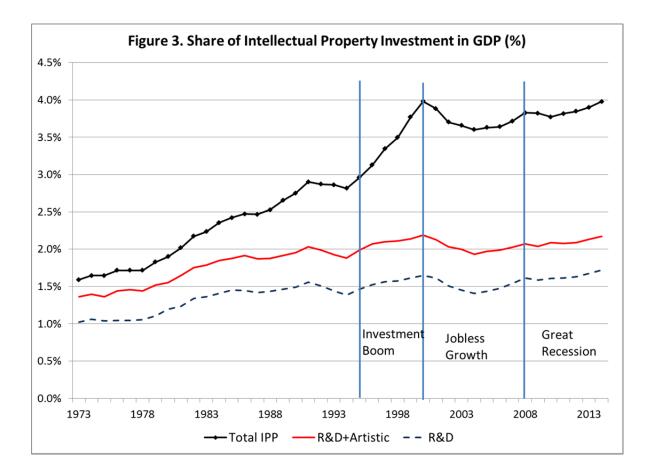
Table 1: Labor Characteristics by Industry, year 2010.

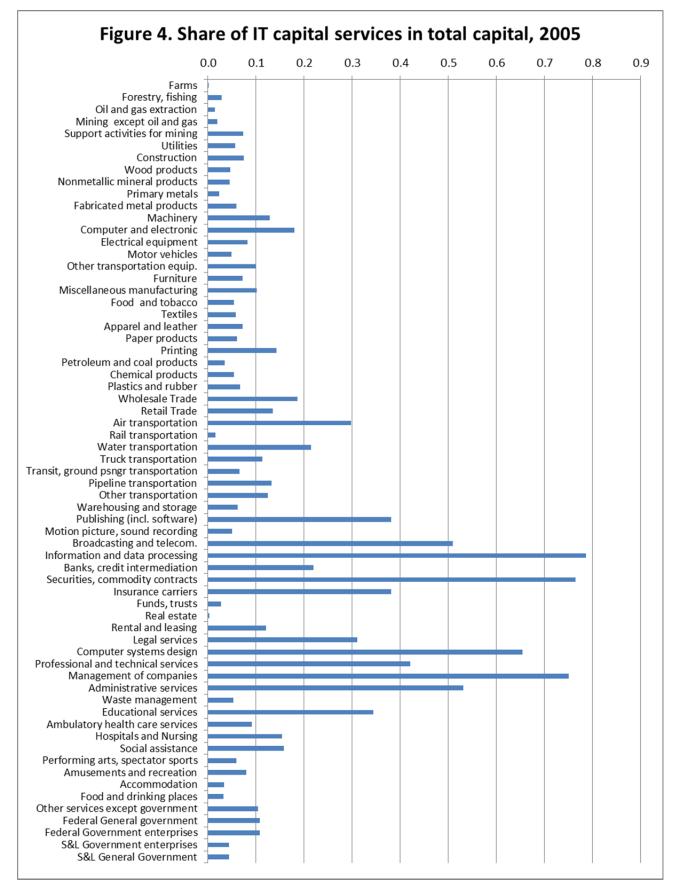
		% workers	compen-	% of total	% total	% Females	% Males
		college	sation	hours; aged	hours;	college	college
		educated	(\$/hour)	16-35	females	educated	educate
1	Farms	15.1	19.5	20.3	14.7	18.6	14.3
2	Forestry fishing and related activities	16.4	16.6	30.8	15.3	30.6	13.3
3	Oil and gas extraction	38.6	79.5	14.6	22.2	44.4	36.7
4	Mining except oil and gas	11.8	39.2	20.2	8.8	28.0	10.1
5	Support activities for mining	26.0	37.6	25.8	13.8	39.4	23.4
5	Utilities	24.0	64.0	22.0	23.4	28.6	22.6
7	Construction	14.0	31.6	33.9	8.9	24.8	12.8
8	Wood products	12.2	26.0	32.9	15.1	17.3	11.1
9	Nonmetallic mineral products	18.1	32.3	26.0	19.7	21.6	17.2
0	Primary metals	17.7	39.7 32.2	26.0 27.7	13.5 17.7	24.8 15.9	16.6
1 2	Fabricated metal products	24.5	38.7	25.6	19.4	24.2	15.0 24.6
3	Machinery Computer and electronic products	62.3	56.7	31.0	30.3	54.2	66.0
4	Computer and electronic products Electrical equipment appliances	44.2	52.5	26.4	30.9	33.6	49.2
5	Motor vehicles bodies and parts	23.6	37.9	28.4	21.8	20.8	24.4
5	Other transportation equipment	31.4	50.6	22.6	17.3	30.9	31.7
7	Furniture and related products	15.6	26.3	31.5	24.3	17.4	15.0
3	Miscellaneous manufacturing	32.1	40.7	26.8	35.6	26.3	35.7
>	Food, beverage and tobacco	23.8	27.2	24.3	31.5	23.2	24.2
)	Textile mills and textile product mills	14.0	25.6	26.5	45.2	11.9	15.8
1	Apparel and leather products	17.6	27.0	27.4	55.9	15.4	20.9
2	Paper products	18.8	37.3	23.9	20.7	18.5	18.9
3	Printing and related support activities	22.0	29.5	28.7	32.2	23.1	21.4
1	Petroleum and coal products	32.9	81.5	17.7	17.4	45.2	30.0
5	Chemical products	49.5	54.1	27.4	35.2	49.1	50.3
6	Plastics and rubber products	16.4	30.7	30.2	28.5	11.4	18.5
7	Wholesale Trade	•	41.2	29.1	26.0	32.6	31.7
8	Retail Trade	15.8	23.0	35.4	42.0	14.4	17.3
)	Air transportation	38.2	49.5	28.6	35.9	36.7	39.1
)	Rail transportation	13.2	50.7	14.0	8.3	28.7	11.7
L	Water transportation	31.1	51.6	19.1	19.6	32.6	30.6
2	Truck transportation	8.6	28.0	24.6	11.1	14.4	7.8
3	Transit, ground passenger transportation	16.3	22.8	18.4	23.5	11.5	18.1
1	Pipeline transportation	32.8	65.6	17.5	18.4	45.6	29.6
5	Other transportation and support	19.7	33.5	34.1	20.7	22.3	19.0
5	Warehousing and storage	12.6	29.2	35.6	26.3	13.2	12.4
7	Publishing industries (includes software)	60.2	52.5	38.1	42.8	59.7	60.5
8	Motion picture and sound recording	45.9	46.4	47.9	31.6	48.8	44.3
9	Broadcasting and telecommunications	39.5	46.7	37.9	39.0	42.4	37.7
)	Information and data processing services	55.4	55.0	47.7	40.8	50.8	59.1
1	Fed Res banks, credit intermediation	42.4	42.1	36.5	60.1	30.3	62.8
2	Securities, commodity contracts	71.9	120.6	38.3	35.2	58.0	80.7
3	Insurance carriers	46.6	48.7	28.5	56.4	33.9	65.0
1	Funds, trusts & other financial vehicles	71.0	99.4	40.7	37.3	57.1	80.4
5	Real estate	40.6	31.1	18.6	46.6	36.1	45.1
5	Rental, leasing & lessors of intangibles	25.4	31.1	45.0	28.8	24.1	26.0
7	Legal services	65.5	57.5	29.0	53.1	46.3	90.6
3	Computer systems design	68.6	56.7	41.1	28.5	67.0	69.3
9	Misc. professional and technical services	65.3	46.9	31.1	42.3	58.9	70.6
0	Management of companies	53.4	62.2	28.9	51.4	39.8	69.4
1	Administrative and support services	20.1	24.8	37.7	40.4	23.2	17.9
2	Waste management	10.2	32.5	33.9	14.3	16.1	9.2
3	Educational services	64.2	28.8	27.5	65.9	64.2	64.2
	Ambulatory health care services	38.8	39.2	27.5	74.2	30.8	66.6
	Hospitals, Nursing and residential care	30.4	28.4	28.1	79.5	29.4	34.4
5	Social assistance	30.0	18.8	36.1	86.7	28.9	37.4
7	Performing arts, spectator sports	48.7	53.8	29.1	43.8	55.1	43.1
3	Annusements, gambling and recreation	21.7	20.1	39.4	41.0	22.2	21.4
9	Accommodation	18.6	22.1	35.8	52.7	16.3	21.3
0	Food services and drinking places	11.1	14.8	53.5	47.9	9.9	12.2
	Other services except government	17.9	25.7	26.7	64.8	18.8	19.3
		52.0	63.3	19.5	54.6	49.6	54.9
1	Federal General government						
	Federal General government Federal Government enterprises S&L Government enterprises	19.6 29.9	42.0 40.9	14.5 25.4	34.6 40.2	20.0 28.9	19.3 30.7

Notes: "College educated" workers are those with BA or BA+









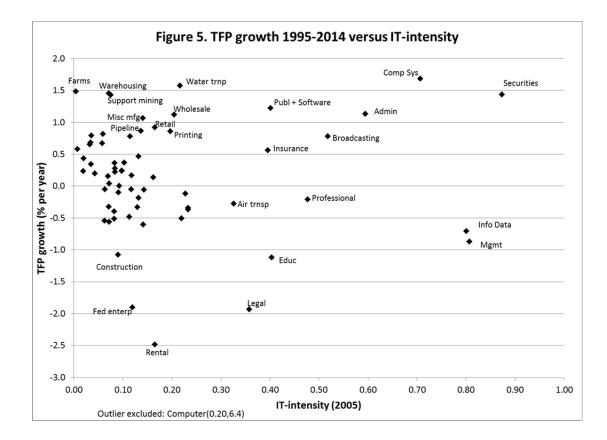
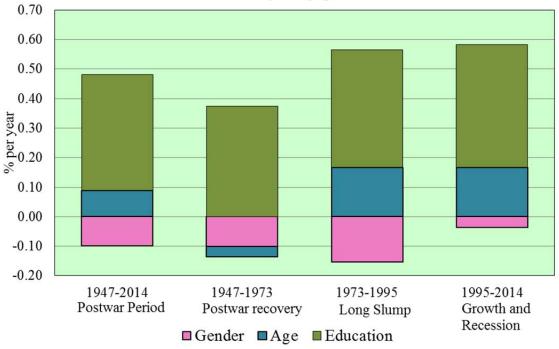


Figure 6. Contribution of education, age and gender to labor quality growth



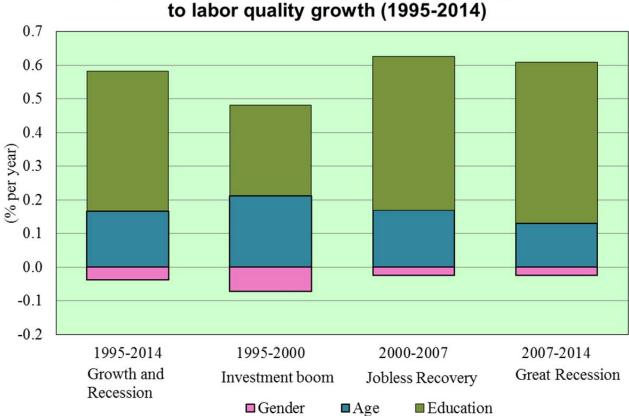


Figure 7. Contribution of education, age and gender to labor quality growth (1995-2014)

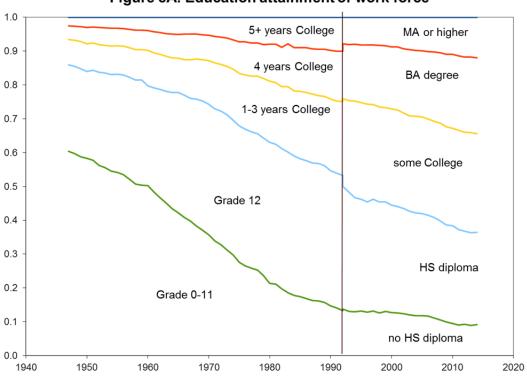
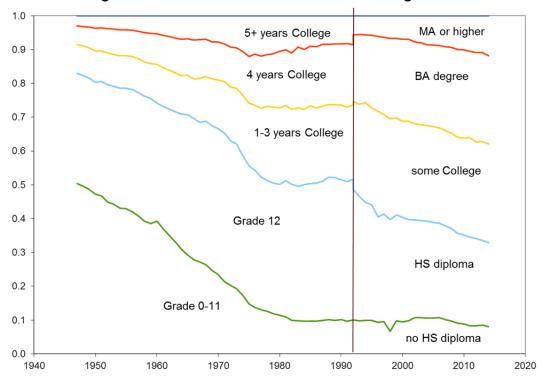
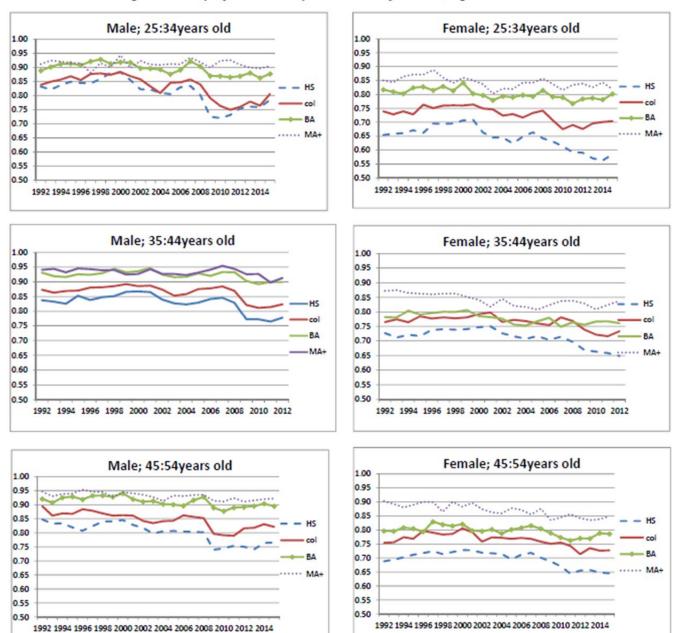


Figure 8B. Education attainment of workers aged 25-34





## Figure 8C. Employment Participation Rates by Gender, Age and Education

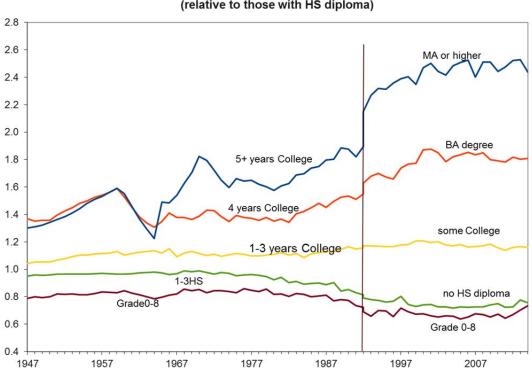
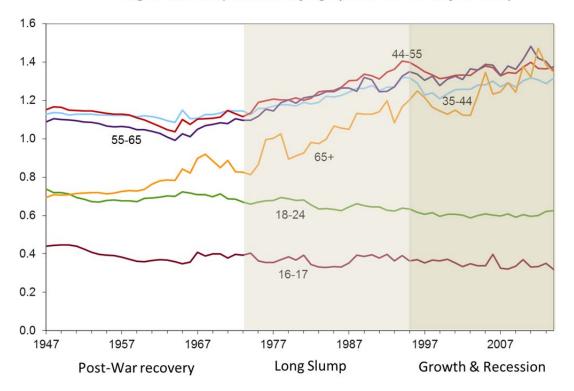


Figure 9. Compensation by education attainment (relative to those with HS diploma)

Figure 10. Compensation by age (relative to 25-34 year olds)



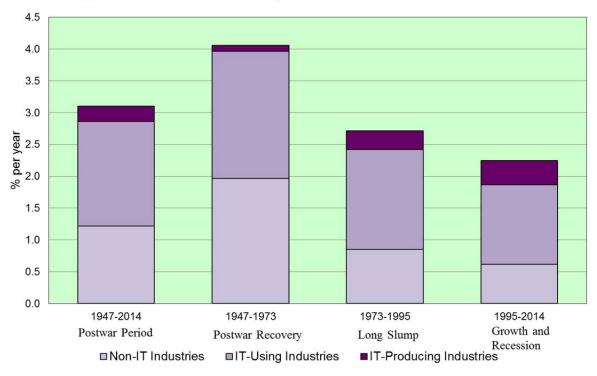
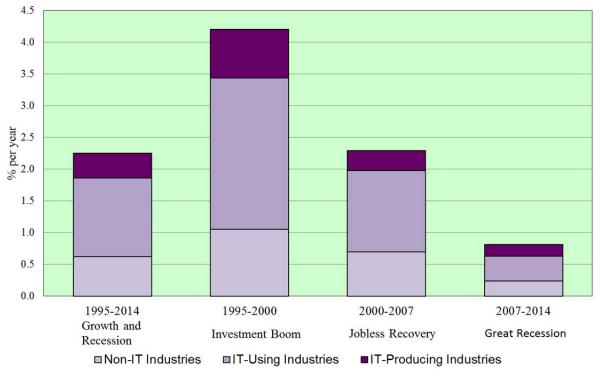
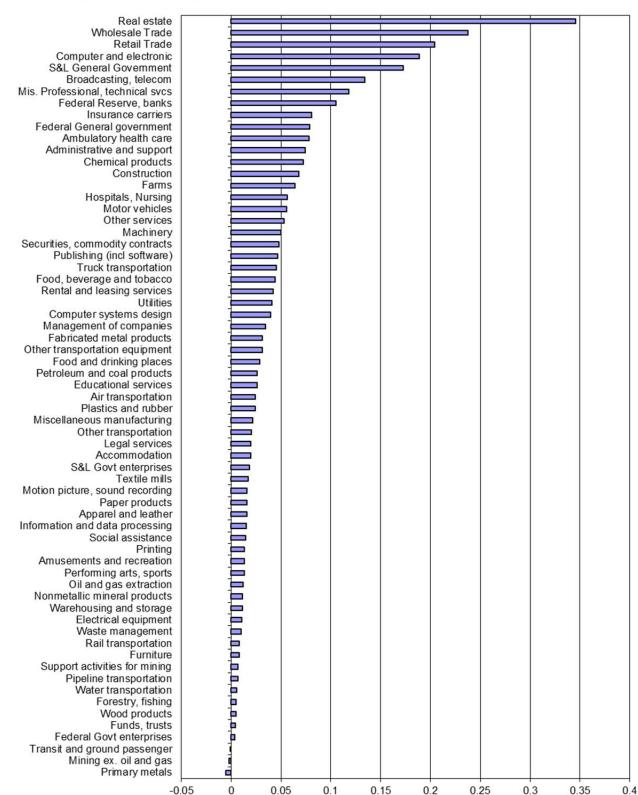


Figure 11. Contributions of Industry Groups to Value Added Growth, 1947-2014

Figure 12. Contributions of Industry Groups to Value Added Growth (1995-2014)





## Figure 13. Industry Contributions to Value Added 1947-2014

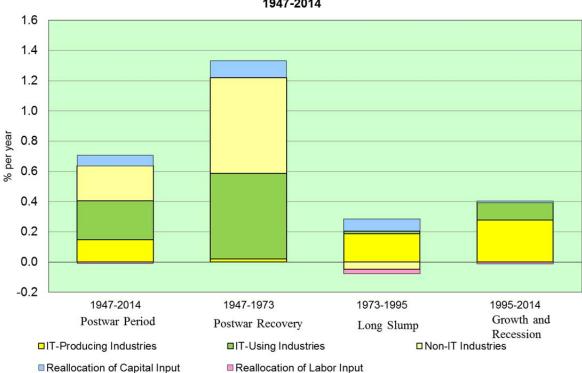
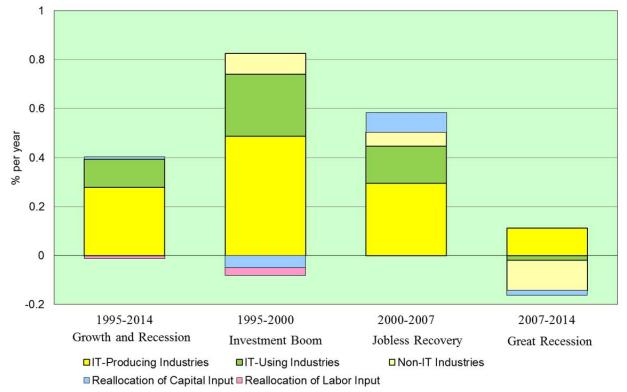


Figure 14. Contribution of Industry Groups to Aggregate Productivity Growth, 1947-2014

Figure 15. Contribution of Industry Groups to Aggregate Productivity Growth, 1995-2014



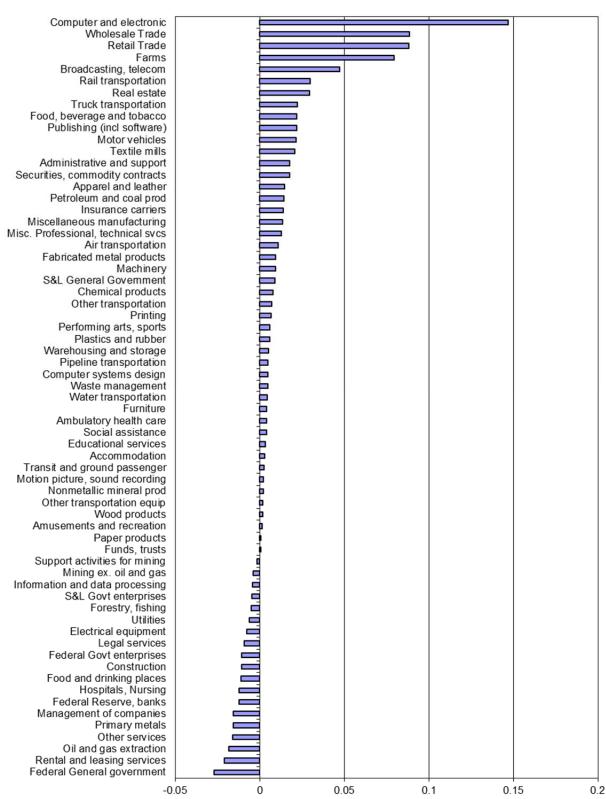


Figure 16. Industry Contributions to Productivity 1947-2014

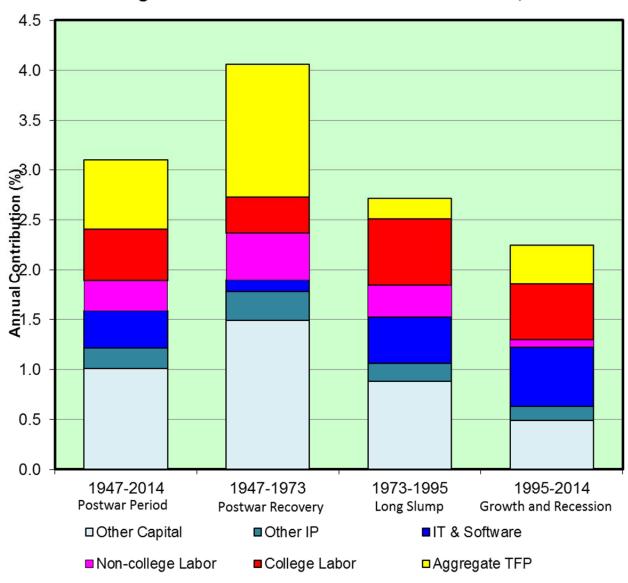


Figure 17. Sources of U.S. Economic Growth, 1947-2014

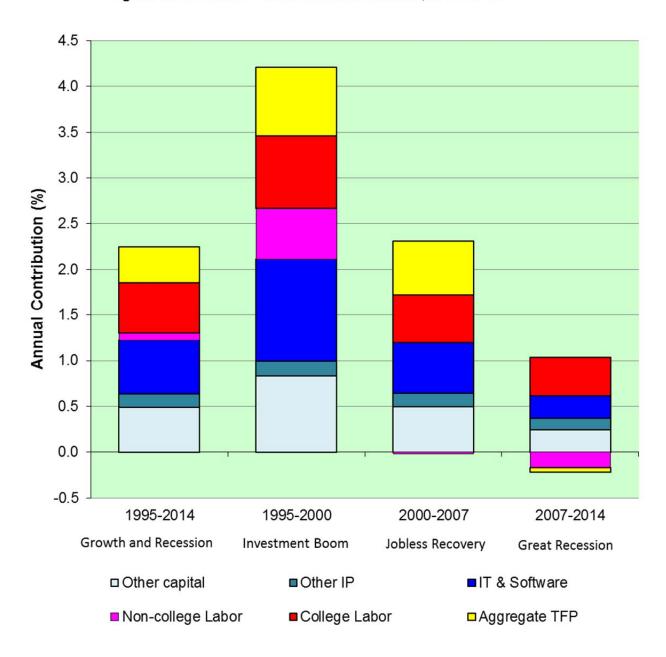
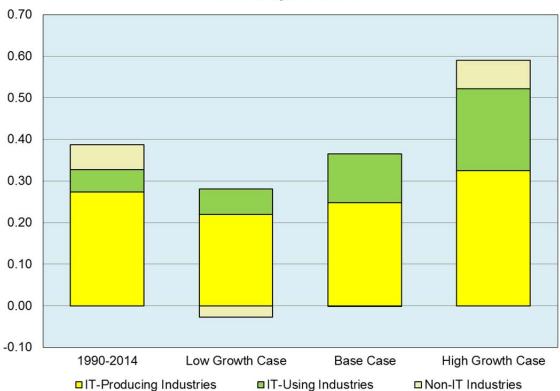
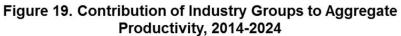
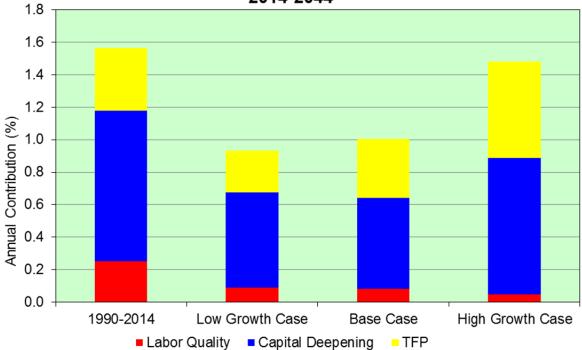


Figure 18. Sources of U.S. Economic Growth, 1995-2014









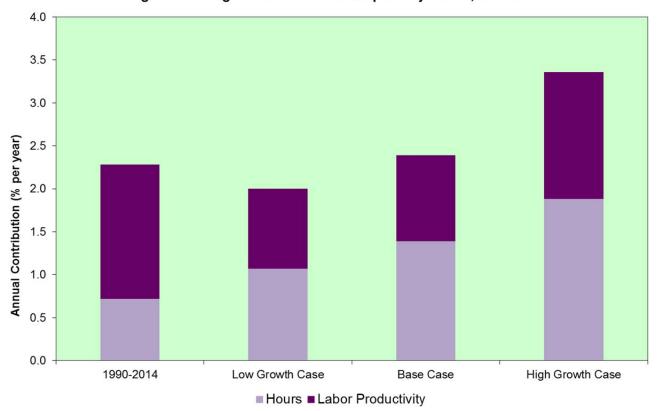


Figure 21. Range of U.S. Potential Output Projections, 2014-2024