ECONOMIC ANALYSIS OF PUBLIC POLICY API 102 Spring 2010

Kennedy School of Government Harvard University

Time and Place: Regular Class M/W 8:40-10, L-230

Weekly Section F 10:10-11:30, L-332

Instructor: Professor Brigitte C. Madrian

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Office Hours: Wednesdays 2-3:30 and by appointment

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Class web site: The course web site will be located on the HKS intranet. Contact

Jamie Georgia (jamie georgia@hks.harvard.edu) with any access

issues.

Teaching fellow

and course assistants:

Chris Carrigan, Teaching fellow

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Prerequisites: Microeconomics at the level of API-101 or equivalent. The course is

intended for first-year students in the Kennedy School's MPP program, and is open to others only through permission of the

instructor.

Texts: There is no required text for the course. Rather, extensive use will

be made of other materials which will be available in the Course Materials Office (CMO, Belfer G-6), on reserve in the Kennedy School Library, or will be available for downloading from the course web site. Readings should be completed prior to class.

Overview:

This course builds on API-101 to develop microeconomic tools of analysis for policy problems through various policy applications. The course has four broad themes: (1) What is the economic rationale for government intervention in the economy; (2) How to evaluate what types of intervention are most appropriate; (3) Who are the winners and losers from government intervention; and (4) Do the benefits of intervention exceed the costs? Areas of application include: the environment; legalizing marijuana; research and development; piracy and intellectual property; merger policy; financial disclosure; insurance provision; safety mandates; and regulation of credit, media, and employment markets.

Grading:

Assignments 30%
Mid-term exam 25%
Final exam 35%
Class participation 10%

Assignments: There will be eight assignments distributed throughout the semester (approximately one per week, with a couple of weeks off). Your highest 6 scores will count towards your grade. **Late assignments will not be accepted**.

Mid-term exam: An in-class midterm will be given on March 10.

Final exam: The final exam is tentatively scheduled for Friday, May 7, 9-12 AM according to the Kennedy School final exam schedule. This is still subject to change.

API 102: ECONOMIC ANALYSIS OF PUBLIC POLICY SCHEDULE OF COURSE MEETINGS

DATE	Торіс
M January 25	The Role of Government in the Economy
W January 27	Information Failures I
M February 1	Information Failures II – Applications: Financial Markets
W February 3	Market Power I
M February 8	Market Power II – Applications: Merger Policy
W February 10	Public Goods I
M February 15	No Class – President's Day
W February 17	Public Goods II – Applications: Intellectual Property
M February 22	Externalities I
W February 24	Externalities II – Applications: Gas Taxes and Fuel Economy Standards
M March 1	Do the Benefits of Intervention Exceed the Costs? Framework
W March 3	Do the Benefits of Intervention Exceed the Costs? Cost Effectiveness
M March 8	Do the Benefits of Intervention Exceed the Costs? Applications and Effectiveness
W March 10	Midterm
March 15 - 17	No Class – Spring Break
M March 22	The Role of Redistribution
W March 24	Financing Government: Tax Incidence
M March 29	Financing Government: Efficiency and Tax Reform
W March 31	Regulation of Labor Markets
M April 5	The Sub-Prime Mortgage Crisis
W April 7	Regulating Consumer Credit – Payday Loans
M April 12	Personal Bankruptcy
W April 14	Regulation of Media Markets
F May 7	Final Exam, 9am-noon, Location TBD

API 102: ECONOMIC ANALYSIS OF PUBLIC POLICY SCHEDULE OF FRIDAY SECTIONS

DATE	Торіс
JANUARY 29	No section
February 5	Section
February 12	Section
February 19	Section
February 26	Section
MARCH 5	MID-TERM REVIEW
MARCH 12	NO SECTION—SPRING BREAK
MARCH 19	NO SECTION—SPRING BREAK
March 26	Section
April 2	Section
April 9	Section
APRIL 16	NO SECTION
TBD	REVIEW SECTION FOR FINAL EXAM
May 7	FINAL EXAM, 9AM-12PM

READINGS

Monday, January 25 The Role of Government in the Economy

Joseph E. Stiglitz (2010). "Government Failure vs. Market Failure: Principles of Regulation," in Edward J. Balleisen and David A. Moss eds., <u>Government and Markets: Toward a New Theory of Regulation</u>, Cambridge University Press, 13-51.

Clifford Winston (2007). "Government Failure vs. Market Failure" (book excerpt), *Milken Institute Review*, First Quarter: 57-76.

Wednesday, January 27 Information Failures I

Timothy Haab and John Whitehead (2006). "Sink or Swim: Bailing Out the National Flood Insurance Program," *Milken Institute Review*, Second Quarter: 46-55.

Monday, February 1 Information Failures II—Applications: Financial Markets Assignment #1 Due

Michael Greenstone, Paul Oyer and Annette Vissing-Jorgensen (2006). "The Value of Knowing," *Regulation*, Summer: 52-61.

Jeffrey Brown (2009). "Guaranteed Trouble: The Economic Effects of the Pension Benefit Guaranty Corporation.," *Journal of Economic Perspectives*, 22(1): 177-198.

Wednesday, February 3 Market Power I

Gregory Mankiw (2008). Principles of Economics, Fifth Edition, Chapter 15, "Monopoly," pp. 311-343.

Thomas Gale Moore (2002). "Moving Ahead," Regulation, 25(2): 6-13.

Barry C. Lynn (2006). "Breaking the Chain: The Antitrust Case Against Wal-Mart," *Harper's Magazine*, July: 29-36.

Emek Basker (2007). "The Causes and Consequences of Wal-Mart's Growth," *Journal of Economic Perspectives*, 21(3): 177-198.

Monday, February 8 Market Power II: Applications—Merger Policy Assignment #2 Due

Dennis W. Carlton (2007). "Does Antitrust Need to be Modernized," *Journal of Economic Perspectives*, 21(3):155-76.

Jonathan Baker (2003). "The Case for Antitrust Enforcement," Journal of Economic Perspectives, 17(4): 27-50.

Robert W. Crandall and Clifford Winston (2003). "Does Antitrust Policy Improve Consumer Welfare? Assessing the Evidence," *Journal of Economic Perspectives*, 17(4): 3-26.

(on-line only) FTC Guide to the Antitrust Laws. http://www.ftc.gov/bc/antitrust/index.shtm

Robert Hahn, Robert Litan and Jesse Guman (2005). "Sold...but What's the Brokerage Fee?" *Milken Institute Review*, Fourth Quarter: 47-55.

Wednesday, February 10 Public Goods I

Jonathan Gruber (2007). <u>Public Finance and Public Policy</u>, Second Edition, Chapter 7, "Public Goods: Problems and Solutions," pp. 177-200.

Monday, February 15 NO CLASS—HOLIDAY

Wednesday, February 17 Public Goods II: Applications—Intellectual Property Assignment #3 Due

Hal Varian (2005). "Copying and Copyright," Journal of Economic Perspectives, 19(2): 121-138.

Michael Kremer (2004). "Making Vaccines Pay." Milken Institute Review, First Quarter: 43-53.

Patricia Danzon (1998). "The Economics of Parallel Trade," Pharmacoeconomics, 13(3): 293-304.

Monday, February 22 Externalities I

Jonathan Gruber (2007). <u>Public Finance and Public Policy</u>, Second Edition, Chapter 5, "Externalities: Problems and Solutions," pp. 120-149.

Gilbert Metcalf (2009). "Market-Based Policy Options to Control U.S. Greenhouse Gas Emissions," *Journal of Economic Perspectives*, 23(2): 5-27.

James Hansen (2009). "Cap and Fade," New York Times, December 6, 2009.

Paul Krugman (2009). "Unhelpful Hansen," New York Times, December 7, 2009.

Wednesday, February 24 Externalities II—Applications: Gas Taxes and Fuel Economy Standards Assignment #4 Due

John M. Broder (2009), "Obama to Toughen Rules on Emissions and Mileage," *New York Times*, May 19, 2009.

Paul R. Portney, Ian W. H. Parry, Howard K. Gruenspecht and Winston Harrington (2003), "Policy Watch: The Economics of Fuel Economy Standards," *Journal of Economic Perspectives*, 17(4): 203-217.

Ian W.H. Parry (2005), "The Uneasy Case for Gasoline Taxes," *Milken Institute Review*, Fourth Quarter 2005, 36-45.

Georgina Santos (2007), "Traffic Congestion Pricing, What Works and What Doesn't," *Milken Institute Review*, 44-53.

Monday, March 1

Do the Benefits of Intervention Exceed the Costs? Framework

Robert W. Hahn and Paul C. Tetlock (2008). "Has Economic Analysis Improved Regulatory Decisions?" *Journal of Economic Perspectives*, 22(1): 67-84.

Jonathan Gruber (2007). <u>Public Finance and Public Policy</u>, Second Edition, Chapter 8, "Cost/Benefit Analysis," pp. 201-222.

William Nordhaus (2007). "Critical Assumptions in the Stern Review on Climate Change," *Science*, July 25, 2007, pp. 201-202.

Wednesday, March 3

Do the Benefits of Intervention Exceed the Costs? Cost Effectiveness

Kevin Murphy and Robert Topel (2000). "Medical Research: What's It Worth?" *Milken Institute Review*, First Quarter: 23-30.

Kip Viscusi and Ted Gayer (2002). "Safety at Any Price?" Regulation, 25(3): 54-63.

McKinsey & Company (2007). "Reducing Greenhouse Gas Emissions: How Much at What Cost: Executive Summary."

Monday, March 8

Do the Benefits of Intervention Exceed the Costs? Applications and Extensions Assignment #5 Due

Jason E. Bordoff (2009). "Refuel Economy with Cash for Old Cars," The Brookings Institute.

Jeffrey D. Sachs (2009). "A Clunker of a Climate Policy," Scientific American, November 2009.

Jordan Rappaport and Chad Wilkerson (2001). "What Are the Benefits of Hosting a Major League Sports Franchise?" *Federal Reserve Bank of Kansas City Economic Review*, First Quarter: 55-86.

Wednesday, March 10 IN-CLASS MID-TERM EXAM

Monday March 15 & Wednesday March 17 SPRING BREAK—No Classes

Monday, March 22 The Role of Redistribution

Harvey Rosen and Ted Gayer (2008). <u>Public Finance</u>, Eight Edition, Chapter 12, "Income Redistribution: Conceptual Issues," pp. 258-277.

Orlo Nichols and Michael Clingman et al (2007). "Money's Worth Ratios Under the OASDI Program for Hypothetical Workers," Social Security Administration, *Actuarial Note*, Number 2006.7, pp. 1-10.

Wednesday, March 24

Financing Government: Tax Incidence

Jonathan Gruber (2007). <u>Public Finance and Public Policy</u>, Second Edition, Chapter 19, "The Equity Implications of Taxation: Tax Incidence," pp. 545-576.

Connie Mack and John Breaux, et al (2005). <u>Simple, Fair, and pro-Growth: Proposals to Fix America's Tax System, Report of the President's Advisory Panel on Federal Tax Reform, President's Advisory Panel on Tax Reform, November 2005. Chapter 3, "Tax Basics," pp. 19-40.</u>

Monday, March 29

Financing Government: Efficiency and Tax Reform

Jonathan Gruber (2007). <u>Public Finance and Public Policy</u>, Second Edition, Chapter 20, "Tax Inefficiencies and Their Implications for Optimal Taxation," pp. 577-610.

Connie Mack and John Breaux, et al (2005). <u>Simple, Fair, and pro-Growth: Proposals to Fix America's Tax System, Report of the President's Advisory Panel on Federal Tax Reform</u>, Washington: President's Advisory Panel on Tax Reform, November 2005. Chapter 5, "The Panel's Recommendations," pp. 59-106.

Wednesday, March 31 Regulation of Labor Markets Assignment #6 Due

Donald Deere, Kevin M. Murphy and Finis Welch, "Sense and Nonsense on the Minimum Wage," *Regulation*, 18(1): 47-56.

Thomas Holmes (2000). "The Location of Industry: Do States' Policies Matter?" Regulation, 23(1): 47-50.

Paul Over and Scott Schaefer (2003). "The Unintended Consequences of the '91 Civil Rights Act," *Regulation*, 26(2): 42-47.

Thomas DeLeire (2000). "The Unintended Consequences of the Americans with Disabilities Act," *Regulation*, 23(1): 21-24.

Monday, April 5 The Sub-Prime Mortgage Crisis

Christopher Mayer, Karen Pence and Shane Sherlund (2009). "The Rise in Mortgage Defaults," *Journal of Economic Perspectives*, 23(1): 27-50.

Christopher Foote, Kristopher Gerardi, Lorenz Goette and Paul Willen (2008). "Subprime Facts: What (We Think) We Know about the Subprime Crisis and What We Don't," Federal Reserve Bank of Boston Working Paper, pp. 1-57.

Dwight Jaffee and John Quigley (2008). "Mortgage Guarantee Programs and the Subprime Crisis," *California Management Review*, 51(1): 117-143.

Wednesday, April 7 Regulating Consumer Credit—Payday Loans Assignment #7 Due

John Campbell, Howell Jackson, Brigitte Madrian and Peter Tufano (2010). "The Regulation of Consumer Financial Products," Working Paper.

Kim Christensen (2008). "More in Middle Class Using Payday Lenders," *Los Angeles Times*, December 24, p. A1.

Tim Miller (2008). "Ban Payday Loans? Big Mistake" Christian Science Monitor, May 6, p. 1.

Monday, April 12 Personal Bankruptcy

Associated Press (2009). "Consumer Bankruptcies Surge 33% in 2008," Los Angeles Times, January 6, p. 1.

Michelle White (2008). "Bankruptcy: Past Puzzles, Recent Reforms, and the Mortgage Crisis," NBER Working Paper No. 14549, pp. 1-23.

Michelle White (2007). "Bankruptcy Reform and Credit Cards," *Journal of Economic Perspectives*, 21(4): 175-199.

Wednesday, April 14 Regulation of Media Markets Assignment #8 Due

Les Picker (2006). "Media Bias and Voting," NBER Digest, October.

Joel Waldfogel (2007). "Should We Regulate Media Ownership?" in Philip M. Napoli, <u>Media Diversity and Localism: Meaning and Metrics</u>, pp. 3-8.

Christopher S. Yoo (2005). "Architectural Censorship and the FCC," Regulation, 28(1): 22-29.

Friday, May 7 FINAL EXAM, 9 AM-12 PM (Location TBD)