In Indonesia, Chinese financing for coal-fired power plants grows faster than that for renewables

: 04/07/2022



On the one hand, China's potential in helping Indonesia make the clean energy transition has been spoken about, but on the other, China continues to be a big player in perpetuating non-renewable energy use such as in coal-fired power plants. Looking ahead, can they be a larger contributor in Indonesia's efforts to derive 23% of Indonesia's primary energy needs from renewable sources by 2025? Malaysian academics Guanie Lim and Goh Chun Seng tell us more.



This photo taken on 22 September 2021 shows fishermen on their boat as smoke rises from chimneys at the Suralaya coal power plant in Cilegon. (Ronald Siagian/AFP)



Politics

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Politics

Nationalist sentiment exploding in China over Pelosi's visit

Candice Chan - 3 August 2022

Despite repeated warnings from Beijing, US House Speaker Nancy Pelosi has landed in Taiwan. Her act has triggered strong reactions from Chinese netizens, raising Chinese national sentiment to a new high. Beijing has strongly condemned the visit, sent jet fighters over the Taiwan Strait and said that it would conduct live-fire exercises around the island. It has also announced economic sanctions on Taiwan, and warned of more "long-term, resolute and steadily advancing actions". Zaobao's Beijing correspondent Yang Danxu examines the situation.



Politics

Taiwan likely to become biggest loser with Pelosi's visit

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US House Speaker Nancy Pelosi is enroute to Taiwan for a visit that has kept the Biden administration and both sides of the Taiwan Strait on tenterhooks in past weeks. Whatever happens next, the people of Taiwan may be on the losing end. Taiwanese commentator Chen Kuohsiang explains the implications.



Politics

Will China's 'Asian way' of building peace for Asia work?

Candice Chan - 2 August 2022

China's "Asian way" is an all-embracing idea and a coded language to discredit other countries' actions that are deemed harmful to China's strategic interests. A simple version is: the West seeks to divide through confrontation and exclusion, while the "Asian way" seeks to unite through dialogue and inclusion. ISEAS academic Hoang Thi Ha examines the validity of that narrative.



Politics

ASEAN needs to watch the US-China strategic competition in the Pacific

Candice Chan - 28 July 2022

Beijing's recent moves to establish security cooperation with Pacific island states have riled the US and Australia. Among the places that China has made moves is the Solomon Islands, where Chinese Foreign Minister Wang Yi and US security advisor Kurt Campbell have each visited within the past three months. ASEAN needs to closely watch the ongoing great power competition there to draw lessons for its own security.

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Translated by Candice Chan on 22 June 2022

In 2020, Chinese firms invested a total of US\$4.8 billion in Indonesia, ranking second only to Singaporean firms (US\$9.8 billion). Corporate China's stellar showing is unsurprising, given how proactive Indonesian policymakers have been in courting Chinese investors.

This stance is exemplified by President Joko 'Jokowi' Widodo (2014 to present), who came to power promising to uplift Indonesia's creaking infrastructure. Interestingly, this massive infrastructure drive is also accompanied by a vow to reduce Indonesia's carbon footprint.

To this end, Jokowi has committed to derive 23% of Indonesian primary energy needs from renewable sources — defined as geothermal, wind, bioenergy, solar, hydropower, and hydrokinetic ocean and ocean thermal energies — by 2025.

Notwithstanding the broad narrative and seeming optimism, how has greater involvement of Chinese firms promoted renewable energy adoption? Our recent analysis is less than sanguine.

Chinese financing poured into non-renewable energy infrastructure

It is undeniable that substantial Chinese money has been channelled to finance energy infrastructure across the archipelago, especially in places that were less interesting for foreign investors in the past. As development in Indonesia has been Java-centric for decades, capital and technology introduced by Chinese firms have significantly improved energy access of communities in the outer islands.

Renewable energy development, in particular, has received the shot in the arm that it so badly needs. Some of the more prominent examples include solar and wind energy farms in South Sumatra and South Sulawesi respectively. For this, Indonesian policymakers deserve credit. Relatedly, it is plausible that the rollout of such projects has contributed to Jokowi's successful presidential reelection of mid-2019.

... as much as 86% of Chinese financing, provided primarily by China Development Bank (CDB) and China Export-Import Bank (CHEXIM), has been channelled towards coal-fired power plants.



This aerial picture shows coal barges parked on the harbour near a steam power plant in Jakarta on 23 May 2022. (Bay Ismc

However, perhaps more worryingly, financing for non-renewable energy infrastructure has grown faster than that for renewables. The dataset in our study shows that as much as 86% of Chinese financing, provided primarily by China Development Bank (CDB) and China Export-Import Bank (CHEXIM), has been channelled towards coal-fired power plants.

In addition to complicating Indonesia's objective of deriving at least 23% of its primary energy needs from renewable sources, the proliferation of coal-fired power plants has almost certainly harmed the Southeast Asian nation's climate commitment.

The state-business alliance

Moreover, observers have grown increasingly jittery about Indonesia's debt levels amidst its infrastructure push. Although Jokowi has experimented with public-private partnerships to lighten the financial stress, one cannot avoid the observation that government debt has expanded noticeably since he entered office.

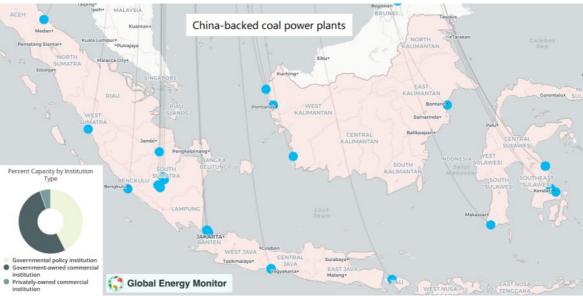


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Indeed, shortly before the 2019 presidential election, the Jokowi administration raked up debt amounting to about US\$181 billion. This represented a 48% increase from the US\$122 billion it had inherited from the Susilo Bambang Yudhoyono administration (2004-2014). By April 2022, Indonesia's government debt has climbed up to US\$190.5 billion. While such debt is not owed exclusively to Chinese lenders, the reality is that it still represents a substantial increase from that left behind by the former administration.

A cynic could thus claim that the proliferation of these coal-fired power plants has created an opening for the Indonesian coal players to establish ties with their Chinese counterparts, securing a captive market for their coal supplies.



China-backed coal power plants in Indonesia. (Global Energy Monitor)

Questions have also been raised about the state-business alliance forged amidst the robust expansion of coal-fired power plants.

The typical arrangement sees loans provided by CDB and CHEXIM, with Chinese firms offering technical expertise in the form of engineering, procurement and construction contractors. This is de facto a turnkey arrangement, meaning that local firms do not get to participate directly in the engineering process.

Yet, Indonesian enterprises enjoy leeway in other indirect activities such as the provision of coal and related logistical services. A cynic could thus claim that the proliferation of these coal-fired power plants has created an opening for the Indonesian coal players to establish ties with their Chinese counterparts, securing a captive market for their coal supplies.

More critically, the Indonesian mining industry — of which coal is a core component — has been alleged to finance the political campaigns of prominent politicians in the country's 2019 general election.

A robust governance mechanism is thus needed to effectively plug these loopholes of China's "no coal" policies.

Plug loopholes in China's 'no coal' policies

What do we make of these findings then? For one, coal-fired power plants will likely remain important, at least in the near to medium term.

Although the Chinese government has pledged in late 2021 to stop building new coal-fired power plants abroad, commercial-cum-legal loopholes remain for opportunistic parties to push certain projects. Additionally, committed projects and those coming online will continue to emit large quantities of greenhouse gas, heating up the planet. They will also take decades to retire and mothball.

A robust governance mechanism is thus needed to effectively plug these loopholes of China's "no coal" policies. Potentially, the Chinese government could introduce regulations to better monitor the environmental performance of its energy firms venturing abroad. As an increasingly influential player on the global stage, it is only right that the Chinese take more concrete steps to phase coal out more meaningfully.



An employee works on a truck filled with coal at the Karya Citra Nusantara (KCN) Marunda port in Jakarta on 17 January 202 after Indonesia eased an export ban on the commodity. (Adek Berry/AFP)

On the Indonesian side, it is equally important that environmentally-conscious stakeholders pressure the Indonesian government and business groups more effectively, as well as their financiers, in releasing timely information to the public.

Enhanced transparency is expected to foster a greater understanding of how international (including Chinese) capital is embedded into the national and local ecosystems. A more informed view of these issues and their interplay can then help policymakers and analysts formulate more effective policies to not only limit the growth of non-renewable energy infrastructure, but also redirect much-needed resources to promote renewable ones.

This article is based on the findings of a recent research paper, titled 'China-Japan Rivalry and Southeast Asian Renewable Energy Development: Who Is Winning What in Indonesia?', published in *Asian Perspective*.

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